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## BEFORE THE FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, D.C. 20554

(EP 1 4 1994

WASHINGTON, D.C.	20554	PEDFRAL DOSS
In the Matter of	)	PEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY
Implementation of Section IX of the Communications Act	) ) )	MD Docket No. 94-19
Assessment and Collection of Regulatory Fees for the 1994 Fiscal Year	) ) ) )	DOCKET FILE COPY ORIGINAL

## REPLY COMMENTS OF SOUTHWESTERN BELL TELEPHONE COMPANY

Southwestern Bell Telephone Company (SWBT), pursuant to Section 1.429¹ of the rules of the Federal Communications Commission (Commission), hereby replies to the comments filed by MCI Telecommunications Corporation (MCI) on the <u>Petition</u> filed by SWBT. SWBT asked the Commission to clarify or reconsider that part of its <u>Report and Order²</u> which asserts that local exchange carriers (LECs) subject to price cap regulation that wish to treat the new regulatory fees as exogenous costs should petition for a waiver of the Commission's rules.³

MCI claims that SWBT's argument that Section 61.45(D)(1)(vi) permits the LECs to treat or claim fees as exogenous costs "rewrites history." MCI then goes on to give its

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<sup>&</sup>lt;sup>1</sup> 47 C.F.R. Section 1.429.

<sup>&</sup>lt;sup>2</sup> Implementation of Section IX of the Communications Act, Assessment and Collection of Regulatory Fees for the 1994 Fiscal Year, MD Docket No. 94-19, Report and Order, (FCC 94-140) (released June 8, 1994) (Report and Order).

<sup>3</sup> Report and Order, fn. 38.

<sup>&</sup>lt;sup>4</sup> MCI, pp. 2-3.

own "history" of the rule. Both MCI's characterization of SWBT's argument and its interpretation of the history are flawed.

SWBT did not argue that Section 61.45(d)(1)(vi) permits LECs to "treat" regulatory fees as exogenous but rather that it permits a "request" for exogenous treatment of these fees via a tariff filing without need for a waiver request. MCI's characterization implies that SWBT's position is that such a request results in an automatic Price Cap Index (PCI) adjustment. SWBT, however, did not argue that an automatic PCI adjustment for these fees is possible under the existing rules, only that the waiver process need not be used in lieu of the review available under the tariffing process.

MCI's interpretation of the history of Section 61.45(d)(1)(vi), that ties its creation to the Commission's decision on presumed endogenous treatment of natural disaster costs, is a flawed attempt to narrow the application of the rule. The relevant sections of the <u>LEC Price Cap Order</u> did not discuss potential exogenous treatment of natural disaster costs in reference to this rule.<sup>5</sup>

The actual basis of the rule, which MCI conveniently ignores, is the Commission's endogenous presumption for tax law changes in general, based on its belief that such changes are accounted for in the Gross National Product-Producer Index (GNP-PI). The relevant discussion in the <u>LEC Price Cap Order</u> stated,

<sup>&</sup>lt;sup>5</sup> Policy and Rules Concerning Rates for Dominant Carriers,
5 FCC Rcd 6786, paras. 189-190 (<u>LEC Price Cap Order</u>).

Nevertheless, if there are tax law changes imposed at any level of government that uniquely or disproportionally affect LECs (as a <u>class</u> or individually), LECs may request exogenous treatment.<sup>6</sup>

In fact, Section 61.45(d)(1)(vi) begins "such tax law changes." The Commission made no mention of any rule waiver requirement even though this section of the <u>LEC Price Cap Order</u> would have been the logical point at which to address such a requirement.

The new regulatory fees are a good example of the type of "unique" tax change that falls squarely within this provision of the rules. The "other extraordinary exogenous cost changes" part of the rule simply expands its application beyond tax law changes to unforeseen items such as the Telecommunications Relay Service (TRS) assessment.<sup>7</sup> Thus, no petition for waiver is required by the Rules to request exogenous treatment of the new regulatory fees.

## CONCLUSION

For the foregoing reasons, SWBT respectfully requests that the Commission clarify or reconsider that portion of the Report and Order that appears to impose a new requirement that petitions for waiver are necessary to request exogenous treatment

<sup>&</sup>lt;sup>6</sup> <u>Id</u>. para. 177.

 $<sup>^{7}\ \</sup>mathrm{MCI}$  makes no attempt to distinguish the Bureau's actions in the case of the TRS assessment.

for new extraordinary costs that otherwise fit within the Commission's rules for exogenous treatment.

Respectfully submitted,

SOUTHWESTERN BELL TELEPHONE, COMPANY

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Robert M. Lynch Richard C. Hartgrove Thomas A. Pajda

Attorneys for Southwestern Bell Telephone Company

One Bell Center, Suite 3520 St. Louis, Missouri 63101 (314) 235-2507

September 14, 1994

## CERTIFICATE OF SERVICE

I, Katie M. Turner, hereby certify that the foregoing, "Reply Comments Of Southwestern Bell Telephone Company" in Docket NO. MD 94-19 has been filed this 14th day of September, 1994 to the Parties of Record.

Katie M. Turner

September 14, 1994

ITS 1919 M STREET NW ROOM 246 WASHINGTON DC 20554 MELISSA K BAILEY
ASSOCIATE DIRECTOR TECHNICAL
SERVICES
AIRCRAFT OWNERS AND PILOTS ASSOC
421 AVIATION WAY
FREDERICK MD 21701-4798

DAVID COSSON
L MARIE GUILLORY
ATTORNEYS FOR
NATIONAL TELEPHONE
COOPERATIVE ASSOCIATION
2626 PENNSYLVANIA AVENUE NW
WASHINGTON DC 20037

EDWARD W HUMMERS JR
PAUL J FELDMAN
ATTORNEYS FOR FLETCHER
HEALD & HILDRETH
1300 NORTH 17TH STREET
11TH FLOOR
ROSSLYN VA 22209

ROBERT WEISBERG
MOUNTAIN CABLEVISION INC
145 E 92 STREET (PHA)
NEW YORK NY 10238

PATRICK DELANEY
K-ROCK
PO BOX 1624
LA CROSSE WI 54602-1624

HARVEY M BUDD BUDD BROADCASTING CO INC 930 NW 8TH AVENUE GAINESVILLE FL 32601 YARY HLUCHAN
KZSU STANFORD
130 22ND AVENUE
SAN MATEO CA 94403

M ROBERT SUTHERLAND
RICHARD M SBARATTA
REBECCA M LOUGH
ATTORNEYS FOR BELLSOUTH
TELECOMMUNICATIONS INC
4300 SOUTHERN BELL CENTER
675 WEST PEACHTREE STREET NE
ATLANTA GEORGIA 30375

MARK ROSENBLUM
ROBERT J MCKEE
ROY E HOFFINGER
ATTORNEYS FOR AMERICAN
TELEPHONE & TELEGRAPH CO
295 NORTH MAPLE AVENUE
BASKING RIDGE NEW JERSEY 07920

LAWRENCE W KATZ
ATTORNEY FOR THE BELL ATLANTIC
TELEPHONE COMPANIES
1710 H STREET NW
WASHINGTON DC 20006

FRANK M PANEK
ATTORNEY FOR AMERITECH
ROOM 4H84
2000 WEST AMERITECH CENTER DRIVE
HOFFMAN ESTATES IL 60196-1025

EDWARD R WHOLL
JACQUELINE E HOLMES NETHERSOLE
ATTORNEYS FOR NYNEX CORPORATION
120 BLOOMINGDALE ROAD
WHITE PLAINS NY 10605

LON C LEVIN
VP AND REGULATORY COUNSEL
AMSC SUBSIDIARY CORPORATION
10802 PARK RIDGE BOULEVARD
RESTON VA 22091

BRUCE D JACOBS
GLENN S RICHARDS
LAUREN S DRAKE
FISHER WAYLAND COOPER
LEADER & ZARAGOZA
2001 PENNSYLVANIA AVE NW
SUITE 400
WASHINGTON DC 20006

JOSEPH A GODLES
MARY J DENT
ATTORNEYS FOR PANAMSAT LP
GOLDBERG GODLES WIENER
& WRIGHT
1229 NINETEENTH STREET NW
WASHINGTON DC 20036

PAUL GLIST
MATTHEW P ZINN
COLE RAYWID & BRAVERMAN
1919 PENNSYLVANIA AVE NW
SUITE 200
WASHINGTON DC 20006

HENRY L BAUMANN
JACK N GOODMAN
NATIONAL ASSOCIATION OF
BROADCASTERS
1771 N STREET NW
WASHINGTON DC 20036

ROBERT J SACHS
MARGARET H SOFIO
CONTINENTAL CABLEVISION INC
THE PILOT HOUSE
LEWIS WHARF
BOSTON MA 02110

PAUL GLIST
MATTHEW P ZINN
COLE RAYWID & BRAVERMAN
1919 PENNSYLVANIA AVENUE NW
SUITE 200
WASHINGTON DC 20006

THOMAS J KELLER
MICHAEL S WROBLEWSKI
ATTORNEYS FOR VERNER LIIPFERT
BERNHARD MCPHERSON AND HAND
CHARTERED
901 15TH STREET NW SUITE 700
WASHINGTON DC 20005

CHRISTOPHER D IMLAY
GENERAL COUNSEL FOR THE
AMERICAN RADIO RELAY LEAGUE
INCORPORATED
225 MAIN STREET
NEWINGTON CT 06111

BOOTH FRERET & IMLAY 1233 20TH STREET NW SUITE 204 WASHINGTON DC 20036 JOHN D LANE
ROBERT M GURSS
WILKES ARTIS HEDRICK & LANE
CHARTERED
1666 K STREET NW
SUITE 1100
WASHINGTON DC 20006

JAY C KEITHLEY
LEON M KESTENBAUM
ATTORNEYS FOR SPRINT CORP
1850 M STREET NW
SUITE 1100
WASHINGTON DC 20036

KEVIN C GALLAGHER ATTORNEY FOR SPRINT CORP 8735 HIGGINS ROAD CHICAGO IL 60631

J SCOTT NICHOLLS
MANAGER OF REGULATORY AFFAIRS
FOR ALLNET COMMUNICATION
SERVICES INC
1990 M STREET NW SUITE 500
WASHINGTON DC 20036

MICHAEL F ALTSCHUL
CELLULAR TELECOMMUNICATIONS
INDUSTRY ASSOCIATION
1250 CONNECTICUT AVE NW
SUITE 200
WASHINGTON DC 20036

DENNIS C BROWN
ROBERT H SCHWANINGER JR
BROWN AND SCHWANINGER
1835 K STREET NW
SUITE 650
WASHINGTON DC 20006

JAMES R BALKCOM JR
PRESIDENT & CEO
TECHSONIC INDUSTRIES INC
FIVE HUMMINBIRD LANE
EUFAULA ALABAMA 36027

MARY M MANN
NATIONAL MARINE MANUFACTURERS ASSOC
3050 K STREET NW
SUITE 145
WASHINGTON DC 20007

STEPHEN LGOODMAN
HALPRIN TEMPLE & GOODMAN
SUITE 650 EAST TOWER
1100 NEW YORK AVENUE NW
WASHINGTON DC 20005

W T ADAMS PRESIDENT
RADIO TECHNICAL COMMISSION FOR
MARITIME SERVICES
PO BOX 19087
WASHINGTON DC 20036

WILLIAM S REYNER JR
MICHELLE M SHANAHAN
HOGAN & HARTSON LLP
COLUMBIA SQUARE
555 THIRTEENTH STREET NW
WASHINGTON DC 20004

HENRY GOLDBERG
JONATHAN L WIENER
ATTORNEYS FOR RMD MOBILE DATA USA
LIMITED PARTNERSHIP
GOLDBERG GODLES WIENER & WRIGHT
1229 NINETEENTH STREET NW
WASHINGTON DC 20036

RODNEY L JOYCE
GINSBURG FELDMAN AND BRESS
1250 CONNECTICUT AVE NW
WASHINGTON DC 20036

WILLIAM J GORDON
VP REGULATORY AFFAIRS
IN-FLIGHT PHONE CORP
1146 19TH STREET NW SUITE 200
WASHINGTON DC 20036

JOE D EDGE
ATTORNEY FOR PUERTO RICO
TELEPHONE COMPANY
HOPKINS & SUTTER
888 SIXTEENTH STREET NW
WASHINGTON DC 20006

STEPHEN R EFFROS

JAMES H EWALT

ROBERT J UNGAR

ATTORNEYS FOR THE CABLE

TELECOMMUNICATIONS ASSOC

3950 CHAIN BRIDGE ROAD

PO BOX 1005

FAIRFAX VA 22030-1005

RICHARD R ZARAGOZA
DAVID D OXENFORD
FRANCISCO R MONTERO
JOHN M BURGETT
FISHER WAYLAND COOPER LEADER
& ZARAGOZA
2001 PENNSYLVANIA AVE NW
SUITE 400
WASHINGTON DC 20006-1851

THOMAS A STROUP
MARK J GOLDEN
THE PERSONAL COMMUNICATIONS
INDUSTRY ASSOCIATION
1019 19TH STREET NW
WASHINGTON DC 20036

ANDRE J LACHANCE 1850 M STREET NW ATTORNEY FOR GTE SERVICE CORP SUITE 1200 WASHINGTON DC 20036

JOHN I DAVID
DONNA C GREGG
ATTORNEYS FOR BLADE
COMMUNICATIONS ET AL
WILEY REIN & FIELDING
1776 K STREET NW
WASHINGTON DC 20006

MARTIN W BERCOVICI
ATTORNEY FOR NATIONAL MARINE
ELECTRONICS ASSOC
KELLER & HECKMAN
101 G STREET NW
SUITE 500 WEST
WASHINGTON DC 20001

MARILYN MOHRMAN-GILLIS
GENERAL COUNSEL
LONNA M THOMPSON ESQ
1350 CONNECTICUT AVENUE NW
SUITE 200
WASHINGTON DC 20036

DAVID M HUNSAKER
DENISE B MOLINE
ATTORNEYS FOR CARNEGIE-MELLON
STUDENT GOVERNMENT CORP
PUTBRESE & HUNSAKER
6800 FLEETWOOD ROAD SUITE 100
PO BOX 539
MCLEAN VIRGINIA 22101-0539

MICHAEL COUZENS ATTORNEY FOR
FIREWEED COMMUNICATIONS CORP
PO BOX NO 33127
WASHINGTON DC 20554

DANIEL L BRENNER
NEAL M GOLDBERG
DIANE B BURSTEIN
ATTORNEYS FOR NATIONAL CABLE
TELEVISION ASSOC INC
1724 MASSACHUSETTS AVENUE NW
WASHINGTON DC 20036

DORIS S FREEDMAN ESQ
ACTING CHIEF COUNSEL
BARRY PINELES ESQ
ASSISTANT CHIEF COUNSEL
OFFICE OF ADVOCACY
UNITES STATES SMALL BUSINESS
ADMINISTRATION
409 3RD STREET SW
WASHINGTON DC 20416

TOM W DAVIDSON PC
ATTORNEYS FOR CLAIRCOM COMMUNICATIONS
GROUP LP
AKIN GUMP STRAUSS HAUER
& FELD LLP
1333 NEW HAMPSHIRE AVENUE NW
SUITE 400
WASHINGTON DC 20036

DANE E ERICKSEN PE
CHAIRMAN SBE FCC FILINGS CMTE
CHRISTOPHER D IMLAY
ATTORNEY FOR SOCIETY OF
BROADCAST ENGINEERS INC
BOOTH FRERET & IMLAY
1233 20TH STREET SUITE 204
WASHINGTON DC 20036

THOMAS J CASEY
JAY L BIRNBAUM
DAVID H PAWLIK
ATTORNEYS FOR SKADDEN ARPS
SLATE MEAGHER & FLOM
1440 NEW YORK AVENUE NW
WASHINGTON DC 20005

JEFFREY L SHELDON
THOMAS E GOODE
COUNSEL FOR UTILITIES
TELECOMMUNICATIONS COUNCIL
1140 CONNECTICUT AVE NW
SUITE 1140
WASHINGTON DC 20036

PHILIP V OTERO
ALEXANDER P HUMPHREY
GE AMERICAN COMMUNICATIONS INC
1299 PENNSYLVANIA AVE NW
WASHINGTON DC 20004

JOANNE SALVATORE BOCHIS
ATTORNEY FOR NATIONAL EXCHANGE
CARRIER ASSOCIATION INC
100 SOUTH JEFFERSON ROAD
WHIPPANY NEW JERSEY 07981

BROWN AND SCHWANINGER 1835 K STREET NW SUITE 650 WASHINGTON DC 20006

MCI TELECOMMUNICATIONS CORP DONALD F EVANS 1801 PENNSYLVANIA AVENUE NW WASHINGTON DC 20006